1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1



is going on in the world." "A few of us get small cooking stoves and others electric irons." Some also add, with a twinkle in their eyes, that since they can see after dark they do not have to go to bed so early and that the birth rate will probably drop.

Where there is no electricity there may be radio sets run by batteries. In one mountain village we found that five of the eight coffeehouses had battery receiving sets which they always turned on to the newscasts. "Why," we wanted to know, "are you villagers so interested in newscasts?" "Oh, we like to hear farm prices over the radio, but most of all we like news about what is going on in foreign countries because that is what enlightens us." In some of the most out-of-the-way villages we found receiving sets run by gas motors supplied by the United States Mission. Thus the air waves are reaching the village plateia and the villagers' sense of isolation gives way to a growing demand for more of the benefits enjoyed outside the village.

The water supply in the village is quickly identified by the procession of people to and from the springs, artesian well, or street faucets. A local gendarme in his trim gray uniform, who joins our group, and a field guard on his way to leave the rifle slung over his shoulder at the community-council office are expressions of services from the national or local government, as is the mailman who comes from the next largest center once a day, or perhaps three times a week.

Our observations of the people, public buildings, and available utilities are constantly interrupted by the liveliness of the eager conversation around the café table. Although the American visitor is not directly engaged, the topics sound so interesting and so close to the facts he is trying to collect that he cannot remain entirely aloof. For instance, the young officer in charge of some people recently resettled in the Greek-Albanian border area under his control says that the peasants are complaining because their land allotment is too small and the soil too sandy, so they go into the forbidden no-man's-land to cultivate even if they do place their lives in jeopardy; a man who prides himself on knowing local history affects a learned air when he tells the history of the local church, built on the site of an ancient pagan shrine; a child, bolder than the rest, comes up to ask the woman interpreter, who is wearing slacks, whether she is a man or a woman.

Again, in a low voice, a local official inquires politely: "Who is this American professor? What is he doing in our village?" When he is told that the professor is interested in understanding the Greek people, and in telling Americans about them, he finds it hard to believe. "You mean," someone asks, "that he has come all the way from America to visit our village? Please tell the professor that we are greatly honored." One man adds, "I've lived here sixty-seven years and during none of that time has a Greek professor ever come to visit us." A woman related to the coffee-

1:Sanders Z-54 (1952-1959) 1962 EH1 Greece EH1
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we ate, we watched the milking going on nearby. There was a rhythmic pitter-patter as the milk was squirted into the big receptacles. Each animal was named according to some physical characteristic, corresponding to "Brownie," "Dotty," "Blackie," or after some person whom the shepherd thought the sheep resembled. As the men sat there we asked them how they milked when it rained. They told us that they simply put on their heavy waterproof capes and kept right on milking.

Some of the sheep were sheared. We learned that the shearing was done below (on the plains) and sold unwashed for "it weighs more with the oil in it." The unsheared animals were simply carrying up to the summer camp the supply of wool that the women would need to use in making their blankets and heavy garments. Some of the animals were sheared in various symmetrical patterns, a style of decoration which pleases the children, so the older people said. These fancy designs are not nearly so common now as formerly, according to Berates.

Despite the magnificent mountain setting and the fascinating activities going on in the fire-lit darkness, the conversation itself — focusing on the present problems facing nomadic peoples — stands out most vividly as I look back upon this evening. Since my central interest was social change, I welcomed the turning of the talk into such a channel.

Without any doubt, the life of the nomad is getting more difficult every year. A major problem had already been brought out in many conversations along the roads of Greece as well as with the people of Valtetsi: land on the plains below is no longer so available as it used to be. Scientific agriculture is winning the day and pastoralism is on the way out. But Berates and his men were most bitter about the difficulties they faced on the road between summer and winter pastures. We had noticed the many signs represented by a pile of stones perhaps a foot high or by tufts of straw twisted onto a branch, warning the nomad not to trespass. These signs were numerous even as one approached and entered the mountain areas. That was why the men had had to drive in one day the sheep all the way from Kalpaki to Konitsa, using routes shorter than the main road but nevertheless arriving late at night. Tired from this experience, they felt such a long march to be most unfair. One man said, "Here in the mountains a peasant will sow only one oka of seed in a field so he will have an excuse to keep us out."

The field policeman, who serves a commune although under the authority of the central government, patrols his beat most vigorously during these days of migration. He not only sees that the animals keep out of the forbidden fields, but also enforces the custom that no nomad family camp in one place longer than twenty-four hours. But most field policemen are quite ready to show the nomads where they can find a camp site in the event some old one is no longer available, for these guards expect a tip — a box of cigarettes or "whatever one has the pleasure to give," as Berates put it.

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1



therefore the guiding hand in local affairs. But in Greece I found no such use of the secretary's role. He generally considered himself a servant of both the state and the local people. In this Attica village the secretary said: "I do all the difficult work. I am kept so busy that I even work at night. Recruiting for the army, for instance, is done through me. I was awakened at five this morning by a man who wanted a certificate. I am also head of post and telegraph here. This is an unusual job for a secretary but the local government couldn't afford such an official and asked me to take on the job. I reckon I must work eighty hours some weeks." But he seemed to be thriving on his job.

When I inquired more carefully into what the council does, I learned that, in addition to collecting the taxes, it has the problem of determining what families are poor enough to qualify for welfare assistance. The president and two other citizens comprise a committee on social welfare and classify families according to need. The two citizens had been selected by the Ministry of Welfare from a list of nine local people nominated by the president, and they serve two years. The poor people are officially listed according to categories A, B, and C, which are based on family income and size of family. The poorest (A category) will get free medical care, free hospitalization, free maternity service, and free drugs at the expense of the Ministry of Welfare. Those in category B are entitled to the same advantages, but have lower priority in the event sufficient facilities are not available to all. Those in C category must pay for their drugs, but at reduced prices, with the price difference being made up by the Ministry of Welfare. Of the 560 families in this village, one half were in one of the above categories. Since everybody in a village knows everyone else's business, there is much discussion of the fairness of the list. A person in need comes personally to ask for help, but he may be removed from the list at the end of three months when the names must be reviewed.

Around Volos, in the villages on Mount Pelion, I found emergency welfare needs handled on a much less bureaucratic basis. The commandant of gendarmerie for the Volos area learned in March 1953 that many families in the villages on the eastern part of Pelion lacked food. Unlike those in the Attica village, these people had made no complaints. They ordinarily live on returns from olives, apples, chestnuts, and some potatoes, but storms had destroyed their chestnut and apple crop to the extent that they had received little income the previous autumn. By March, they were without funds to buy bread. Part of their poverty could also be traced to the number of times their villages had been pillaged by the guerrilla bands which had earlier operated in that area. Their clothes were a pattern of patches. They kept little livestock because pastures were lacking and because any lambs produced did not mature early enough to be sold at Easter.

The commandant, in view of these circumstances, asked help from the

1:Sanders Z-5 (1952-1959) 1962 EH1 Greece EH1



representative of the International Red Cross, who arranged with the organizational officials in Athens for an immediate distribution of rice, sugar, and molasses (for children). Momentarily, the representative also secured money for bread, telephoning from Athens to the commandant to buy the bread locally. The Red Cross representative had expected the commandant to buy about eight hundred one-oka loaves of bread, but he had different ideas: "Why not give the people flour and cut down the expense of the salt, water, and manipulation that goes into the baked bread?" So he bought nine hundred and eighty okas of flour and persuaded the flour mills at Volos to contribute another two tons. He also handled the problem of transportation with originality. Since these eight villages are remote, the trucking costs to them are high. The commandant, suggesting that the distribution be at four points, appealed to the local transportation cooperatives to supply the trucks after the Union of Trucks had voted to help. Then the drivers agreed to donate a day's free labor, with the "day" totaling sixteen hours for many of them before the distribution was completed and the trucks were safely back in Volos.

But the role of the village notables should not be minimized. Although the commandant had made a trip through the district to look personally into the condition of many families, he depended upon the president, the priest, the teacher, and the gendarme to prepare the list of the needy in each village. The role of the president came to the fore at the distribution points, to which he brought some men and pack animals. The commandant explained in great detail to each president the basis on which the distribution was being made, who had made the contributions, and what families were to receive how much. The supplies for each village, when weighed out from the trucks, were turned over to the community president. He then supervised the loading of the pack animals and headed the animal train back toward his village. Once arrived, he was to see that the distribution was carried out according to instructions.

Such an experience leaves many impressions: the deep personal interest which the commandant of gendarmerie showed in the welfare of the people in his area; the dignity of the village presidents who asked very intelligent questions to be sure that they properly understood the instructions about distribution; the tattered clothing worn by these quiet, almost impassive villagers. And here, as always in Greece, one sensed deeply the beauty of the natural surroundings: the mountains where patches of snow still lingered, the dark glades through which the road sometimes wound, the occasional olive groves and chestnut forests, with lively pedestrian traffic ready to greet one every few hundred yards. Down on the plain, on a sunny afternoon, the meadows were full of a profusion of wild flowers so delicate in color and stamina that they die soon after they are plucked or after the hot sun of late April and May beats down on the unprotected plain. On

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1



our way back to Athens the next day as evening began to fall, we saw Mount Parnassus, snow-topped, off to the west, and knew that beyond it lay Delphi and its sacred shrine. In an ancient land, peasants of today were still wrestling with the problem of hunger; and generous people — Greek officials, millers, truck owners and truck drivers, and supporters of the International Red Cross — were expressing a common humanity. Village presidents, or local government in action, were the final link between the outside world and those in need.

Other trips, however, left one in a different mood. In the Peloponnesos, as in many parts of Greece, I found villagers who did not feel very kindly toward their community president, even though they had elected him. In one place a peasant, not without a trace of prejudice, remarked: "My brother-in-law was president of the council when the village road was built. He and the council decided how many days men of the family had to contribute and we got the job done. But our president now is a poor type of political leader. He plays favorites. He does not promise anything for the village as a whole; he has no concern for a much-needed bridge at the place where your car almost got stuck crossing the stream."

In another village, an old man who had spent five years as a young man in the United States complained: "In community affairs we have to elect a president who is 'in keeping' with the government in power, or else we get left out. But many of our village presidents take revenge on those villagers who disagree with them. In the States, if you are a Democrat nobody cares." When I asked in what ways the president could take revenge, he said that the president could make unfair work assignments to a community voluntary-labor project, make unequal distribution of welfare goods, and create difficulties for a man trying to get a loan through the cooperative.

But in many ways the community council has some control over the president because it can outvote him on crucial issues. In fact, a council will frequently have real discussions since each member feels well informed on village matters, which is all they are supposed to discuss, and can reflect the ideas of his friends, followers, or his coffeehouse clique. As one Greek official said, "The community council is a lively element in village life. The only point to remember is that council members are not educated enough to measure up to their tasks."

Some brief insight into how this process works is found in the case of Stavroupolis, a village whose coffeehouses were treated at some length in the preceding chapter. According to John Photiadis:

> Stavroupolis and the three other villages which form the Stavroupolis community are incorporated, with their government located in Stavroupolis. This government consists of an unpaid nine-member council elected by vote every four years, and a salaried mayor. For specific projects and activities, special committees are appointed from the council members and sometimes non-coun-

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1



Although not all of these taxes apply directly to villages, some of them do. Mention has already been made of the personal work on community projects, as well as the tax on sale and purchase of cattle as evidence by the Neochori notice of bids for farming these out. In addition, there is a "head" tax ranging from twenty to fifty cents annually on each animal. A list of animals over two years of age is drawn up in March, or three months before the commune budget is due. Perhaps the most important of these revenues from the peasant point of view is the tax of 2 to 4 percent on his agricultural products, which the local government keeps. He pays this in lieu of a property tax on the land that he owns. When I explained to some of my Greek friends that property taxes were the chief source of revenue for many local governments in America, they asked if I meant agricultural land. When I answered in the affirmative, they were nonplussed and pointed out that it was much fairer to tax the products of the land than the land itself, since the products showed best of all the value of the land.

## The Village and the Central Government

To understand the community council, one must see its relationship with the central government.[10] It does not, for instance, undertake to maintain law and order, since the local police are not under its jurisdiction, nor does it have much to say about its local school, except through an elected school board of limited powers. Even in those affairs where it is supposed to have jurisdiction, such as drawing up its own budget or arranging for the collection of taxes, it has to gain the approval of the nomarch, who is appointed by the Minister of Interior.

Only as I got to know some of the nomarchs did I begin to appreciate the relationship of the central to the local governments. One nomarch, Yannes Gotsis, was in charge of the nomos of Serrai in Macedonia in 1953. He seemed dedicated to his task and epitomized several of the qualities I have come to admire in many Greeks. We discussed the specifics of local government and the part that the nomarch plays, but he soon went beyond the technicalities of administration to something of its philosophy:

> In the majority of the Greeks there is a submerged desire to make a better future for as many people as possible. The Greek really wants a better community life, although he at times gives the impression that conflict is his basic urge. But along with his sense of community he has an appreciation for human personality, which means that if another person disagrees with him he does not try by force to get his own opinion accepted; he tries persuasion and explanation. If others continue to disagree, it is not because they fail to appreciate him but because they each have their own personality to put to the use of the community.

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1



634 through internal dissensions with the government group, which came to light a week or two later on the replacement of the Minister of Interior among others 661 and the secession of the Markezines group. It was a question of removal of antipatronage elements. The dismissals were legally contested, and subsequently several of the career nomarchs were restored to office. In late 1955 the reorganized government partly introduced legislation again re-establishing the career nomarchs.[11]

65 Whenever I found peasants complaining about their government, I asked them to list for me what services they received from outside the village. One of the men who had been complaining most vociferously in a Theban [369] village was somewhat startled at this request, especially after he had delivered himself of such eloquent sentiments as: "People in Athens live in paradise; here in our village they live in hell. The Athenians consider us slaves to work so they can eat." But he put his mind to the problem and said:

[793] What do we receive from outside? Well, our priest is paid by the government although we contribute something to the archbishop's funds; our teacher is paid [875] by the government and they gave us a little for our school building, but we gave the materials and the labor. As for our roads, the villagers give their labor, break the rocks and put them in place, and then beg the government to help complete the road with machinery. The government engineer will come and supervise.

[625] Our field policeman, who watches to see that animals do not get into the growing crops, is paid from an independent treasury; our gendarmes are paid by the central government.

[759] The government does not provide us with medical care, for we have an ar-758 rangement [*kondota*] whereby any family agrees to give forty-four okas of wheat to the doctor, and he comes when called during the year. This does not in-[465] clude the cost of medicine. If you are not in this system, you pay for each visit. We have had this system a long time; it is deeply rooted. We used to pay our [793] priest the same way, giving him twenty-two okas of wheat per family before the government took over his pay.

In this village, as elsewhere, we got conflicting opinions about the quality and usefulness of service rendered by the government, but there was a growing awareness that such services were available through the national government.

625 Once, on a return trip from Northern Greece to Athens, while we were [124] having coffee in Levadeia in Central Greece, the commandant of gendarmes for that area asked if his wife and he might ride with us to Thebes. During the drive of less than an hour, we had a lively conversation on many points. [701] I asked him about the young policemen or gendarmes whom we found in every village and town. He said that most of them were fulfilling their military service, although as gendarmes they have to do a three-year rather

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1



than a two-year stint. But they do get higher pay than those in the army. They must apply for this service, are carefully investigated before they are accepted, and then are carefully trained. Some stay on after their three-year tour of duty is up and are given, at the end of twelve years, a lump sum as severance pay. With this, many of them open up some business of their own.

The field guards, also under the Ministry of Interior, are under a different administration but work closely with the gendarmerie, since many cases, such as theft from a field, involve both services. The gendarmes, because they are responsible for public security, also make their own investigations. In the village of Kyparissia (Peloponnesos) at the time of our visit, the people were temporarily without the services of field policemen, although they still received gendarme service from Tripolis. They were then working out an arrangement to pay a field policeman in products, although they would hold him responsible if he did not find the animals which had damaged crops. They expected him to work only during the day, for there was little danger at night. Far to the north in Epirus, near the Albanian border, we came across field policemen who also assumed security functions not only against animals but also against infiltrators from across the Iron Curtain.

The larger villages and towns serving as centers for governmental services enjoy many advantages that the smaller, more isolated villages do not have. In Dimitsana, in the Gortynia section of the Peloponnesos, the local people say that their economy is kept going only because of the state employees located there. It is the seat of a gymnasium (secondary school), a lower court, the gendarmerie command, a field-guard office, a tax office, and a postal and telegraph office. In Northern Greece the governmental facilities in Stavroupolis include:

1. The court house which serves the area of thirty villages.
2. A police station which also serves a neighboring commune.
3. Farm-security service (field policemen) which operates under the auspices of the government but is supported by a separate local tax on the area.
4. Tobacco board which operates on an area level and is responsible for the taxation and standardization of tobacco.
5. Extension service which serves the whole area. There is a home club which operates under a home agent who belongs to a different institution but is supervised by the extension service. The rural club located in the village operates under the supervision of the extension agent.
6. Forestry-conservation service which controls lumbering and protects the forest sections of the area from erosion.[13]

Perhaps the least appreciated service which the central government carries out for the commune is the collection of those taxes used in the support of church, school, police, and a number of advisory services. Many tax

2:Friedl E-5 (1955-1959)/63 EH1 Greece EH1
Vasilika



planting that season accepted the fact with resignation. The agitation died down after several days and the matter was not mentioned again.

Let us return now to the other officials and organizations that have responsibilities concerning the village as a whole. Law enforcement in Vasilika is in the hands of two *agbrofilakes* (rural policemen). They are appointed by the nomarch and are responsible for preventing and detecting animal trespass in the fields and thefts of produce as well as of personal property. They also watch sales of cotton and tobacco and can therefore furnish information of value for estimating produce taxes. The village police are sometimes called in to deal with disorderly conduct or with any physical violence which threatens to become serious. The *agbrofilakes* wear grey uniforms with green trim and are easily distinguished from the other villagers. Vasilika's police used to be *kseni* (strangers) who came from two different neighboring villages, but in 1961 the men were natives of the village who were relatives of the then current president.

There are two other semigovernmental village-wide organizations: the agricultural cooperative credit society, and the welfare committee. The villagers elect a president of the credit society, whose signature is necessary on almost all requests for credit, since the Agricultural Bank works in conjunction with the cooperative. The village priest, the president of the council, and the president of the agricultural credit society constitute the welfare committee. They attest to the financial need of a villager who wishes to avail himself of free government welfare services. In most cases, however, the village families who occasionally need help receive irregular gifts of food and clothing from other village families, and their plight is not considered a matter for joint village action. When several cartons of surplus American butter, cheese, and powdered milk reached the village, it was the priest who distributed the goods. On that occasion, the daughter of one of the recipients brought some butter (which the villagers usually do not use in cooking or baking) to a neighbor's daughter, who contributed eggs, flour, and sugar. The two girls spent a busy afternoon mixing a cake according to a half-remembered recipe given them by an extension worker some years before. The cake was not a success by any standards for such confections, but the girls were satisfied because they had produced a European-style sweet.

## The Village School

The village school is supervised and controlled by the Ministry of Education in Athens. The teacher is appointed by the ministry, which also prescribes the curriculum. In Vasilika, in 1955–1956, the school had thirty pupils distributed unevenly among the six grades. The first grade had the largest number of children because its ranks were augmented by the children of the shepherds, some of whom had had no previous schooling and were assigned to the first grade regardless of age. A man originally from the Peloponnesus taught the children. He had married a woman from Parori, who was herself one of the

6: McNeill H-5 (1947, 1956) 1957
EH1 Greece EH1

[Village Life]



the world that could offer an attractive chance to an impecunious peasant boy also put legal barriers in the way, so that this escape from the deteriorating position of the hill villages of Greece was rather abruptly cut off.

Within Greece, the growth of towns and a modest development of industry, which scarcely antedated the 1920's, offered an escape for a few of the surplus hands that had appeared in the hill villages. But this was by no means adequate to take care of the problem. Not only was the growth of industry and urban occupations comparatively slow, while the rate at which the peasant population grew was high, but even more important, in 1922 and 1923 Greece was compelled to accommodate more than a million refugees from Asia Minor – people who had been uprooted from their homes by the Turks as a consequence of the war between Greece and Turkey which lasted from 1920 to 1922. Many of these refugees had followed urban occupations in Asia Minor, and clustered naturally in the larger cities of Greece, where their skills and entrepreneurial energy frequently opened paths to them which were closed to the ordinary Greek peasant seeking employment away from home.

It was therefore not surprising that Greek peasants, especially those cooped up in hill villages, exhibited a growing distress and bafflement during the 1920's and 1930's, since their traditional patterns of life no longer sufficed to bring wonted results. The world depression of the 1930's hit Greece hard, and contributed to the collapse of parliamentary government in 1936, when General John Metaxas established a dictatorship. Metaxas attempted to relieve the economic problems of the country by launching an ambitious program of public works, especially road building; and the expansion of the army and gendarmerie which he carried through also afforded careers to a number of young men from poor hill villages. But this was palliative rather than cure. When the second world war came, followed by Ital-

6: McNeill H-5 (1947, 1956) 1957
EH1 Greece EH1



established a sort of colony of its own. Girls have been left behind, to pine as old maids, or else to marry some boy from one of the even poorer villages high in the hills – boys who are prepared to come down and cultivate the olive trees belonging to the families of the absent young men in return for a share of the crop.

One of the grievances that other Greeks have against the Maniotes (as people from Mani are called), and against the Peloponnesians in general, is that they dominate the civil service of the country. There is some truth in this complaint. The population of these parts has never quarreled with the powers that be; the people are nearly all royalist and conservative. And they cultivate, to a degree remarkable even among the Greeks, a clannishness which leads them to help one another as against natives of other parts of Greece. The gendarmerie, for example, is recruited in disproportionate part from among Maniotes, and the same is true of several other branches of the governmental service. It is, therefore, a bit easier for a person from this section to get a government job than it would be for a man from another part of the country. Villages like Yerolimini make the most of this fact. It looks as though Kardamili, a bit belatedly, is attempting to do the same. But one cannot help wondering what will happen when the graduates of Kardamili and Nea Eleftherohori and of hundreds of similar villages begin to compete for positions in the government. There can hardly be room for them all.

If these six villages were well chosen, if their reactions to the difficulties of the last few years in Greece represent widespread phenomena and not merely local idiosyncracies, then it seems clear that neither American nor Greek official policy has been able to do much to solve the problems of the hill villages. If a peaceable solution is to come, it seems probable that it will